

Joint Procurement of Solar Power Systems

Two Case Studies

Capacity building event, 19 June 2025
Chisinau, Moldova

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Joint Procurement in North Karelia, Finland

Best Practice & Lessons
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Regional Council of
NORTH KARELIA



**Co-funded by
the European Union**

North Karelia – the easternmost region of continental Europe

- North Karelia is a province of Finland and the easternmost region of continental Europe
- Population 162 500
- Number of municipalities 13, of which 5 are towns
- Regional Centre Joensuu is a University City
- Total area 23,000 km², of which 70% are forests
- Distance to Helsinki, capital city, is 450 km which is covered e.g with one hour flight or five hours by car.



Why Solar Power in North Karelia?

- Rural region with long distances and high energy dependency
- Strategic aim: oil-free and low-carbon by 2040
- Strong community networks – opportunity for collective action
- Growing demand for affordable renewable energy solutions



Events & Engagement in 2016

- Procurement events in 5 municipalities during Sept 2016
- Review session with registered participants in Oct 2016
- Earlier presentations in Nurmes & Tohmajärvi in Feb 2016
- Local outreach vital for buy-in and visibility



Joint Procurement Implementation

- Two rounds: for households and SMEs
- Tender docs sent to over 20 companies
- Three package sizes: 2.5, 4.5, 7 kW
- Winner both times: LEM-KEM Oy (turnkey systems)
- Installations included panels, inverter, mounting, setup
- Not a public procurement – each buyer signed their own deal
- **Prices were up to 30% lower than market average**



Results and Impact (2017–2018)

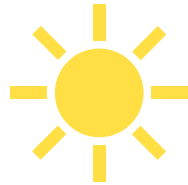
- 41 installations in 2017, 22 in 2018
- Total installed capacity: 225.2 kW
- Est. annual production: ~195 MWh
- CO₂ reduction: ~32,000 kg/year (≈4 people's emissions)
- 350+ interested individuals reached – some self-procured
- Model selected as EU Smart Specialisation good practice
- Adopted also in Southwest Finland & Northern Ostrobothnia



Part of a Bigger Picture



Supports North Karelia's
2040 roadmap to carbon
neutrality



Integrated with regional
energy & climate
planning



Joint procurement as a
practical, scalable tool



Tied into community-led
energy transition

What We Learned from Feedback

- Survey after 1st round showed positive reception overall
- Challenges: unclear roles, varying communication, coordination gaps
- Next round improved based on feedback:
 - Dedicated project lead
 - Clearer tender structure
 - Improved communication with stakeholders





One Sun Connecting North and South (One Sun)

Solar Roofs for Green Virovitica (Green VTC)



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FOR GREEN
VIROVITICA

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Energy and climate change

Project aggregation

Solar Roofs for
Green Virovitica

One Sun Connecting
North and South

Iceland
Liechtenstein
Norway grants



REPUBLIKA HRVATSKA
Ministarstvo regionalnoga razvoja
i fondova Europske unije



Fulfilled goals and activities



- 01** Installation of integrated photovoltaic power plants on public buildings
- 02** Strengthening capacities for energy management and promotion through workshops, conferences and educational AR content
- 03** Establishing and improving bilateral relations between Croatian and Norwegian partners

36 pilot projects



6 PV power plants 5 kW AC



19 PV power plants between 5 and 30 kW AC



9 PV power plants between 30 and 100 kW AC



2 PV power plants between 100 and 400 kW AC



Unified public procurement in response to risks

- **Risk identification**

- Installation work threatened due to an increase in the price of equipment and works (approx. 30%)
- Installation work jeopardized due to lack or delay of materials and equipment and delays in works („boom” in demand for PV power plants)

- **Answers**

- Unified public procurement ensures lower prices and competitiveness of the Client
- Advance Payment
- Tax relief for photovoltaic power plant installations (zero VAT rate)

Geographical division into groups

1 Central Public Procurement Authority; 20 individual Contracting Authorities; 20 contracts; 36 photovoltaic power plant locations

- GROUP 1: East, 106.855 € → 92.655 €
- GROUP 2: South, 28.200 € → 25.776 €
- GROUP 3: North, 268.455 € → 248.931 €
- GROUP 4: West, 356.055 € → 343.218 €
- GROUP 5: Central, 575.605 € → 571.723 €

Real value

Estimated value

Contracted value

cca. 1.200 €/kWp

cca. 820 €/kWp

cca. 787 €/kWp

Key Takeaways



Joint procurement lowers costs and accelerates adoption



Transparency and structured outreach build trust



Defined roles, good coordination are essential



Model is replicable – with local adaptation



Could empower municipalities and communities alike